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Municipal Separate Storm Sewer System (MS4) Annual Report

1. MS4 INFORMATION

City of Cleveland TNS075213
Name of MS4 MS4 Permit Number
Christopher Broom cbroom@clevelandtn.gov
Name of Contact Person Email Address
423-479-1913
Telephone (including area code)

File: Cleveland MS4

185 2nd Street NE
Mailing Address
Cleveland TN 37311
City State ZIP code
2015
(Bradley)

What is the current population of your MS4? 55,000

What is the reporting period for this annual report? From July 1, 2014 to June 30, 2015

2. WATER QUALITY PRIORITIES (SECTION 3.1)

- A. Does your MS4 discharge into waters listed as impaired on TN's most current 303(d) list and/or according to the on-line GIS mapping tool? ☒ Yes ☐ No
- B. If yes, please attach a list all impaired waters within your jurisdictional area.
- C. Does your MS4's jurisdictional area contain any waterbodies where a TMDL has been approved for parameters other than pathogens, siltation and habitat alterations? If yes, please attach a list. ☒ Yes ☐ No
- D. Does your MS4 discharge to any Exceptional TN Waters (ETWs) or Outstanding National Resource Waters (ONRWs)? If yes, please attach a list. ☐ Yes ☒ No
- E. Are you implementing additional specific provisions to ensure the continued integrity of ETWs or ONRWS located within your jurisdiction? ☐ Yes ☒ No

3. PROTECTION OF STATE OR FEDERALLY LISTED SPECIES (SECTION 3.2.1 General Permit for Phase II MS4s)

- A. Are there any state or federally listed species within the MS4's jurisdiction? ☒ Yes ☐ No
- B. Are any of the MS4 discharges or discharge-related activities likely to jeopardize any state or federally listed species? ☒ Yes ☐ No
- C. Please attach any authorizations or determinations by U.S. Fish & Wildlife Service on the effect of the MS4 discharges on state or federally listed species.

4. PUBLIC EDUCATION AND PUBLIC PARTICIPATION (SECTION 4.2.1 AND 4.2.2)

- A. Have you developed a Public Information and Education plan (PIE)? ☒ Yes ☐ No
- B. Is your public education program targeting specific pollutants and sources of those pollutants, such as Hot Spots? ☒ Yes ☐ No



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C. If yes, what are the specific causes, sources and/or pollutants addressed by your public education program? Cause:

Siltation Source: Leaf dumping in Storm drains: Construction Runoff, Stream Buffers

D. Note specific successful outcome(s) (NOT tasks, events, publications) fully or partially attributable to your public education program during this reporting period. Greenway has raised awareness of condition of South Mouse Creek- Several non City Stormwater Cleanups and more stories in the Cleveland Daily Banner.

E. Do you have an advisory committee or other body comprised of the public and other stakeholders that provides regular input on your stormwater program? ☒ Yes ☐ No

F. How do you facilitate, advertise, and publicize public involvement and participation opportunities? notices are run in the Cleveland Daily Banner and posted on the City's website

G. Do you have a webpage dedicated to your stormwater program? ☒ Yes ☐ No
If so, what is the link/URL: www.clevelandtn.gov/stormwater

H. Are you tracking and maintaining records of public education, outreach, involvement and participation activities? Please attach a summary of these activities. ☒ Yes ☐ No

5. ILLICIT DISCHARGE DETECTION AND ELIMINATION (SECTION 4.2.3)

A. Have you completed a map of all outfalls and receiving waters of your storm sewer system? ☒ Yes ☐ No

B. Have you completed a map of all storm drain pipes of storm sewer system? ☐ Yes ☒ No

C. How many outfalls have you identified in your system? 1139

D. Have any of these outfalls been screened for dry weather discharges? ☒ Yes ☐ No

F. What is your frequency for screening outfalls for illicit discharges? Once a year

G. Do you have an ordinance that effectively prohibits illicit discharges? ☒ Yes ☐ No

H. During this reporting period, how many illicit discharges/illegal connections have you discovered (or been reported to you)? 2

I. Of those illicit discharges/illegal connections that have been discovered or reported, how many have been eliminated? 2

6. CONSTRUCTION SITE STORMWATER RUNOFF (SECTION 4.2.4)

A. Do you have an ordinance or adopted policies stipulating:

Erosion and sediment control requirements? ☒ Yes ☐ No

Other construction waste control requirements? ☒ Yes ☐ No

Requirement to submit construction plans for review? ☒ Yes ☐ No

MS4 enforcement authority? ☒ Yes ☐ No

B. How many active construction sites disturbing at least one acre were there in your jurisdiction this reporting period? 40

C. How many of these active sites did you inspect this reporting period? All

D. On average, how many times each, or with what frequency, were these sites inspected (e.g., weekly, monthly, etc.)? Monthly

E. Do you prioritize certain construction sites for more frequent inspections? ☒ Yes ☐ No

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If Yes, based on what criteria? Proximity to Streams, Over 5 AC Disturbance, Repeat Bad Actor

7. PERMANENT STORMWATER CONTROLS (SECTION 4.2.5)

A. Do you have an ordinance or other mechanism to require:

Site plan reviews of all new and re-development projects? ☒ Yes ☐ No

Maintenance of stormwater management controls? ☒ Yes ☐ No

Retrofitting of existing BMPs with green infrastructure BMPs? ☒ Yes ☐ No

B. What is the threshold for new/redevelopment stormwater plan review? (e.g., all projects, projects disturbing greater than one acre, etc.) One Ac disturbed and/or part of larger plan or any commercial with a drive thru

C. Have you implemented and enforced performance standards for permanent stormwater controls? ☒ Yes ☐ No

D. Do these performance standards go beyond the requirements found in Section 4.2.5.2 and require that pre-development hydrology be met for:

Flow volumes ☒ Yes ☐ No

Peak discharge rates ☒ Yes ☐ No

Discharge frequency ☐ Yes ☒ No

Flow duration ☐ Yes ☒ No

E. Please provide the URL/reference where all permanent stormwater management standards can be found.

www.clevelandtn.gov/stormwater

F. How many development and redevelopment project plans were reviewed for this reporting period? 61

G. How many development and redevelopment project plans were approved? 37

H. How many permanent stormwater management practices/facilities were inspected? 71

I. How many were found to have inadequate maintenance? 0

J. Of those, how many were notified and remedied within 30 days? (If window is different than 30 days, please specify) 0

K. How many enforcement actions were taken that address inadequate maintenance? 0

L. Do you use an electronic tool (e.g., GIS, database, spreadsheet) to track post-construction BMPs, inspections and maintenance? ☒ Yes ☐ No

M. Do all municipal departments and/or staff (as relevant) have access to this tracking system? ☒ Yes ☐ No

N. Has the MS4 developed a program to allow for incentive standards for redeveloped sites? ☒ Yes ☐ No

O. How many maintenance agreements has the MS4 approved during the reporting period? 14

8. CODES AND ORDINANCES REVIEW AND UPDATE (SECTION 4.2.5.3)

A. Is a completed copy of the EPA Water Quality Scorecard submitted with this report? ☒ Yes ☐ No

B. Include status of implementation of code, ordinance and/or policy revisions associated with permanent stormwater management. Stormwater Ordinance was updated to meet current TDEC requirements in March 2015

9. STORMWATER MANAGEMENT FOR MUNICIPAL OPERATIONS (SECTION 4.2.6)

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- A. Have stormwater pollution prevention plans (or an equivalent plan) been developed for:
- All parks, ball fields and other recreational facilities ☒ Yes ☐ No
- All municipal turf grass/landscape management activities ☒ Yes ☐ No
- All municipal vehicle fueling, operation and maintenance activities ☒ Yes ☐ No
- All municipal maintenance yards ☒ Yes ☐ No
- All municipal waste handling and disposal areas ☒ Yes ☐ No
- B. Are stormwater inspections conducted at these facilities? ☒ Yes ☐ No
1. If Yes, at what frequency are inspections conducted? Once a month
- C. Have standard operating procedures or BMPs been developed for all MS4 field activities? (e.g., road repairs, catch basin cleaning, landscape management, etc.) ☒ Yes ☐ No
- D. Do you have a prioritization system for storm sewer system and permanent BMP inspections? ☐ Yes ☒ No
- E. On average, how frequently are catch basins and other inline treatment systems inspected? Once every 5 years
- F. On average, how frequently are catch basins and other inline treatment systems cleaned out/maintained? As needed
- G. Do municipal employees in all relevant positions and departments receive comprehensive training on stormwater management? ☒ Yes ☐ No
- H. If yes, do you also provide regular updates and refreshers? ☒ Yes ☐ No
- If so, how frequently and/or under what circumstances? Once a year

10. STORMWATER MANAGEMENT PROGRAM UPDATE (SECTION 4.4)

- A. Describe any changes to the MS4 program during the reporting period including but not limited to:
- Changes adding (but not subtracting or replacing) components, controls or other requirements (Section 4.4.2.a). 0
- Changes to replace an ineffective or unfeasible BMP (Section 4.4.2.b). 0
- Information (e.g. additional acreage, outfalls, BMPs) on program area expansion based on annexation or newly urbanized areas. 168.70 additional acreage was added to the City during this reporting period
- Changes to the program as required by the division (Section 4.4.3). Stormwater ordinance was updated to meet current TDEC requirements (March 2015)

11. EVALUATING/MEASURING PROGRESS

- A. What indicators do you use to evaluate the overall effectiveness of your Stormwater Management Program, how long have you been tracking them, and at what frequency? Note that these are not measurable goals for individual BMPs or tasks, but large-scale or long-term metrics for the overall program, such as in-stream macroinvertebrate community indices, measures of effective impervious cover in the watershed, indicators of in-stream hydrologic stability, etc.

Indicator	Began Tracking (year)	Frequency	Number of Locations
<i>Example: E. coli</i>	<i>2003</i>	<i>Weekly April–September</i>	<i>20</i>
E. coli	2010	Every five years per TMDL monitoring plan	9

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B. Provide a summary of data (e.g., water quality information, performance data, modeling) collected in order to evaluate the performance of permanent stormwater controls installed throughout the system. This evaluation may include a comparison of current and past permanent stormwater control practices. Attachment "D"

12. ENFORCEMENT (SECTION 4.5)

A. Identify which of the following types of enforcement actions you used during the reporting period, indicate the number of actions, the minimum measure (e.g., construction, illicit discharge, permanent stormwater control) or note those for which you do not have authority:

Action	Construction	Permanent Stormwater Controls	Illicit Discharge	Authority?	
Notice of violation	#4	#0	#2	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Administrative fines	#0	#0	#0	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Stop Work Orders	#0	#0	#0	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Civil penalties	#0	#0	#0	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Criminal actions	#N/A	#N/A	#N/A	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Administrative orders	#N/A	#N/A	#N/A	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Other _____	# _____	# _____	# _____		

B. Do you use an electronic tool (e.g., GIS, data base, spreadsheet) to track the locations, inspection results, and enforcement actions in your jurisdiction? ☒ Yes ☐ No

C. What are the 3 most common types of violations documented during this reporting period? No Erosion Controls, Mud Tracking, and BMP's not installed according to plan

13. PROGRAM RESOURCES (OPTIONAL)

A. What was your annual expenditure to implement the requirements of your MS4 NPDES permit and SWMP this past reporting period? \$316,200.00

B. What is next year's budget for implementing the requirements of your MS4 NPDES permit and SWMP? \$441,233.00

C. Do you have an independent financing mechanism for your stormwater program? ☒ Yes ☐ No

D. If so, what is it/are they (e.g., stormwater fees), and what is the annual revenue derived from this mechanism?

Source: Stormwater Utility Fee

Amount \$215,000.00

Source:

Amount \$

E. How many full time employees does your municipality devote to the stormwater program (specifically for implementing the stormwater program vs. municipal employees with other primary responsibilities that dovetail with stormwater issues)? 2



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F. Do you share program implementation responsibilities with any other entities? ☐ Yes ☒ No

Entity	Activity/Task/Responsibility	Your Oversight/Accountability Mechanism
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G. Please attach a copy of your Organizational Chart

14. CERTIFICATION

This report must be signed by a ranking elected official or by a duly authorized representative of that person. See signatory requirements in sub-part 6.7.2 of the permit.

"I certify under penalty of law that this document and all attachments were prepared by me, or under my direction or supervision. The submitted information is to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment. As specified in Tennessee Code Annotated Section 39-16-702(a)(4), this declaration is made under penalty of perjury."

Tom Rowland, Mayor
Printed Name and Title


Signature

9-14-15
Date

Annual reports must be submitted in accordance with the requirements of Section 5.4. (Reporting) of the permit. Annual reports must be submitted to the appropriate Environmental Field Office (EFO) by September 30 of each calendar year, as shown in the table below:

EFO	Street Address	City	Zip Code	Telephone
Chattanooga	540 McCallie Avenue STE 550	Chattanooga	37402	(423) 634-5745
Columbia	1421 Hampshire Pike	Columbia	38401	(931) 380-3371
Cookeville	1221 South Willow Ave.	Cookeville	38506	(931) 432-4015
Jackson	1625 Hollywood Drive	Jackson	38305	(731) 512-1300
Johnson City	2305 Silverdale Road	Johnson City	37601	(423) 854-5400
Knoxville	3711 Middlebrook Pike	Knoxville	37921	(865) 594-6035
Memphis	8383 Wolf Lake Drive	Bartlett	38133	(901) 371-3000
Nashville	711 R S Gass Boulevard	Nashville	37216	(615) 687-7000

Attachments

Attachment "A": List of Impaired Waters

Attachment "B": Summary of Public Education, Outreach, Involvement, and Participation Activities

Attachment "C": EPA Scorecard

Attachment "D": Summary of Water Quality Data

Attachment "E": Stormwater Division Organizational Chart

Attachment "A": List of Impaired Waters

Cleveland Impaired Waters List

Waterbody Name	Cause/TMDL Priority	Approved TMDL (Yes/No)
Woolen Mill Branch	Siltation, Alterations to stream buffers	Yes
South Mouse Creek	Siltation, Alterations to stream buffers	Yes
Candies Creek	Siltation, Alterations to stream buffers	Yes
Little Chatata	Siltation, Alterations to stream buffers	Yes
Fillauer Branch	E-coli, Alterations to stream buffers	Yes

**Attachment "B": Summary of Public Education, Outreach,
Involvement, and Participation Activities**

Public Information and Education Implementation Metrics				
Activity	Supporting Documentation	Metric	Permit Year	Results
Brochure Distribution	Copies of brochures, list of placements and number of each type placed in each location.	Number of distributed brochures	2	65- "A Guide for Homeowners "
			3	1,128- "A Guide for Homeowners " (See Brochure Distribution Sheet)
			4	1,138- "A Guide for Homeowners " (See Brochure Distribution Sheet)
			5	
Website	Web hit counter that can be reset or account for annual hits from a running total.	Number of hits	2	72 People / 237 Views (January 2013 to April 2013)
			3	36,201 Hits (April 2013 to March 2014)
			4	96 Hits to the Stormwater page (July 1, 2014 to June 30, 2015)
			5	
Public Service Announcements	Receipt of payment, summary of statistics showing which stations and number of times per day/month/year.	Approx. Number of Listeners and Broadcasts	2	Looking at restarting TAB for 2013 and TV Ads
			3	TAB has restarted see files for reporting
			4	See files for TAB reports
			5	
Public School Outreach	Note information on number of students from correspondence with teachers.	Est. Number of Students/Teachers	2	4 Classes/ 24 Students per class, 2 Project Wet Classes
			3	3 Project Wet classes (76 teachers).
			4	1- Project Wet Class (6/3/14) and 1- Project Wild Class (10/25/2014)
			5	
Public Notices	Web hit counter, newspaper circulation information, number of posted notices and list of locations where they are placed.	Number of Notices/Number of People in Attendance at Hearings and/or Comments Received	2	1- 11/15/2012 (Stormwater Board Meeting)
			3	1- 8/29/2013 (Stormwater Board Meeting)
			4	6/6/14- (6 people); 6/13/14- (5); 1/27/15- (5); 2/2/15- (4); 2/9/15- (7) (all Stormwater Board Meetings)
			5	
Hazardous Waste Collection Event Advertisement	Web hit counter and /or Number of pamphlets distributed	Number of Web Hits and / or Pamphlets Distributed	2	2 Events (Spring and Fall)
			3	2 Events (Spring and Fall)
			4	2 Events (Spring and Fall)
			5	
Outreach to Professional Chemical Applicators	Number of pamphlets distributed	Number of Web Hits and / or Pamphlets Distributed	2	15 Mailed (delayed due to printer)
			3	405 (See Brochure Distribution Sheet)
			4	158 (See Brochure Distribution Sheet)
			5	
Exhibitions/ Speaking Engagements	List of engagements (date and location) and topics discussed will be kept on file	Number of participants for each event	2	1 event- 9 people (stormwater program) 4/23/2012
			3	1 event- 17 people CAI Environmental Comm. (stormwater utility) 3/20/2014
			4	3 events- 39 people (Cleveland Business Round Table, Impact Cleveland, Master Gardener)
			5	
Contractor Education	List of engagements (date and location) and topics discussed will be kept on file	Number of participants attending workshops	2	Newsletter (On the Level) 2/22/2013
			3	Promoted TDEC Level 1 and Recertification Classes
			4	Held a TDEC Level 1 Recertification class (9/4/2014)
			5	
Pre-Construction Meetings	Copies of signed pre-construction forms kept on file	Number of pre-construction conferences held for reporting period	2	61 Permits issued/ each permit must have a Pre-Con.
			3	46 Permits issued/ each permit must have a Pre-Con.
			4	21 Permits issued/ each permit must have a Pre-Con.
			5	
Municipal Employee Training	Sign-in sheets with name, date and topic covered	Number of staff trained	2	29 PW Employees - 3/16/2012 (early)
			3	8 Parks and Rec and 6 Golf Course Employees
			4	4 Fleet employees and 1 Stormwater employee
			5	

